

STAFF REPORT

To: Coastside County Water District Board of Directors

From: Mary Rogren, General Manager

Agenda: February 8, 2022

Report Date: February 4, 2022

Subject: 1) Redistricting Based on 2020 Census Data and Second Public Hearing on the Proposal to Adjust the Boundaries of the Zones
2) Consideration of Resolution 2022-02 Approving the Adjusted Zone-Based Boundary Map for Election of Members of the Board of Directors Based on 2020 Census Data for Redistricting.

Recommendation:

- 1) Conduct a second public hearing on the proposal to adjust the boundaries of the District's election zones;
- 2) Adopt Resolution 2022-02 (Exhibit I) approving the adjusted zone-based boundary map for election of Members of the Board of Directors based on 2020 census data for redistricting.

Background:

At the February 11, 2020 Regular Board meeting, the Board adopted Ordinance No. 2020-01 approving the change from at-large to zone-based elections and adopting a map with five (5) zones derived from the 2010 census. The Election Code section 22000 et. seq. provides that following a decennial federal census, that the Board must adjust the zone boundaries so that the five zones have substantially equal population. Because the deviation in population between zones varied greater than 10% between the 2010 census and the 2020 census, the District must now consider and adopt a new map.

The District held its first public hearing on January 25, 2022 on the proposal to adjust the boundaries of the five zones previously created, and Redistricting Partners LLC, the District's demographer, presented three draft maps with adjusted boundaries that satisfy the legal requirement of equal population among the zones and other accepted demographic principles to comply with both California and Federal Law. Based on input provided at the first public hearing, the District posted the draft Plan A map on the District's website.

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Subject: Public Hearing – Redistricting Based on 2020 Census Data

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This is the second public hearing for the District's Board of Directors to receive public input on the draft Plan A map, with considerations of topography, geography, cohesiveness, contiguity, integrity and compactness of territory, as well as maintaining vital communities of interest.

Joe Armenta from Redistricting Partners LLC, the District's demographer, will provide an overview of the process and Draft Plan A map (Exhibit II).

**RESOLUTION NO. 2022-02
OF THE BOARD OF DIRECTORS OF
THE COASTSIDE COUNTY WATER DISTRICT**

**APPROVING THE ADJUSTED ZONE-BASED BOUNDARY MAP FOR
ELECTION OF MEMBERS OF THE BOARD OF DIRECTORS BASED ON 2020
CENSUS DATA FOR REDISTRICTING**

This Resolution is adopted in light of the following facts and circumstances, which are found and declared by the Board of Directors (Board) of the Coastside County Water District (District).

WHEREAS, the District is a special district duly organized and operating pursuant to the County Water District Law, California Water Code sections 30000 *et seq.*

WHEREAS, the California Legislature in the County Water District Law provided for the formation, governance, and operation of County Water Districts, and the District was established in 1947 with boundaries including the City of Half Moon Bay and the unincorporated communities of Princeton, Miramar and El Granada.

WHEREAS, the Board currently is comprised of 5 directors who serve 4-year staggered terms and are elected in even-numbered years pursuant to Water Code sections 30500 and 30501, and Elections Code section 10505.

WHEREAS, pursuant to Ordinance No. 2020-01, adopted on February 11, 2020, the District approved the change from at-large to zone-based elections for the election of members of the Board of Directors commencing in November 2020 in furtherance of the California Voting Rights Act, created five (5) zones based on the Blue 2 map, and established the sequence of elections for each of the five zones.

WHEREAS, in November 2020, Board member elections for zones 1, 3, and 4 were held.

WHEREAS, in September 2021, the federal decennial census data was released.

WHEREAS, the District engaged a demographer, Redistricting Partners, to evaluate the federal decennial census data and the District's adopted Blue 2 map, and to draw maps with adjusted boundaries in accordance with California Election Code sections 22000 *et seq.*

WHEREAS, the District held a public hearing on January 25, 2022, on the proposal to adjust the boundaries of the five zones previously created, and Redistricting Partners presented three draft maps with adjusted boundaries that satisfy the legal requirements of equal population among the zones and other accepted demographic principles to comply with both California and Federal law.

WHEREAS, based on input provided at the first public hearing, the District posted the Plan A map on the District's website, and held a second public hearing on February 8, 2022, at which time the Board considered the proposal to adjust the boundaries of the five zones based on the Plan A map, which complies with all Federal, State and local laws and regulations, and will ensure that all in the District may effectively exercise their electoral franchise to elect candidates of their choice in conjunction with the considerations of topography, geography, cohesiveness, contiguity, integrity and compactness of territory, as well as maintaining vital communities of interest.

WHEREAS, the San Mateo County Elections Department will be provided with the information necessary by the District staff, Redistricting Partners, and legal counsel, to ensure that this zone-based election system based on Plan A is implemented for the November 2022 election, and every two years thereafter.

NOW, THEREFORE, BE IT RESOLVED by the Coastside County Water District Board of Directors as follows:

1. Pursuant to California Elections Code sections 22000 *et seq.* the District adjusts the boundaries of the five zones for the election of its Board members commencing in November 2022 as shown on the Plan A map, which is attached as Exhibit A and incorporated by this reference.
2. The General Manager is authorized to take all actions necessary to give effect to this Resolution, including, for example, providing information to the County of San Mateo Registration and Elections Division.

This Resolution is adopted at a Regular Meeting of the Board of Directors of the Coastside County Water District held this 8th day of February 2022, by the following vote:

AYES:

NOES:

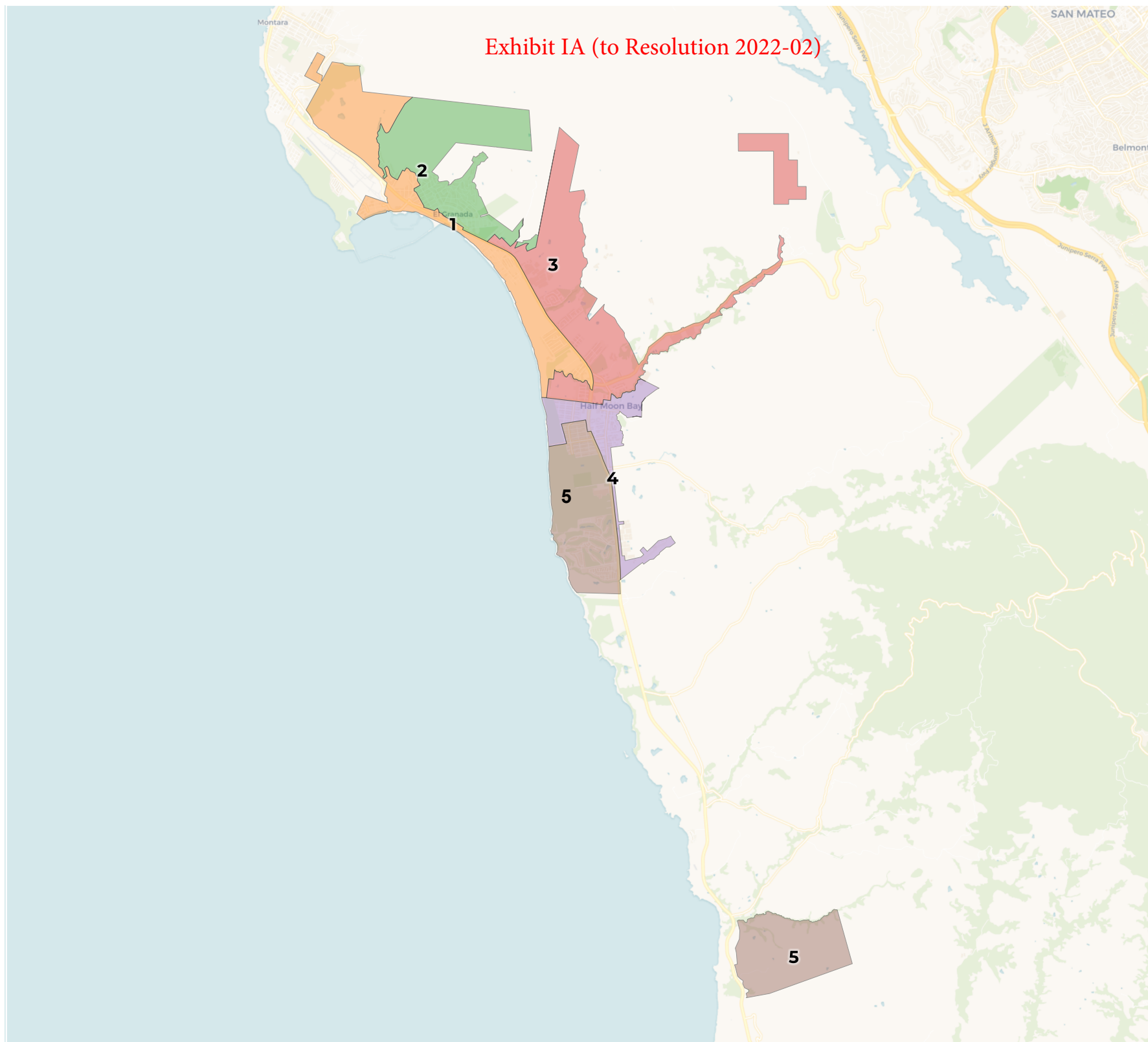
ABSENT:

Robert Feldman, President
Board of Directors

ATTEST:

Mary Rogren, General Manager
Secretary of the District

Exhibit IA (to Resolution 2022-02)



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Coastside County Water District 2022 Redistricting



1



Overview

This presentation will cover a range of topics and expand on the technical aspects of the redistricting process.

- What is Redistricting?
- Traditional Redistricting Principles
- Fair Maps Act 2019
- State and Federal Voting Rights Act
- Census Data
- Draft Maps
- Next Steps

2



What is Redistricting?

Redistricting is the process of adjusting district lines every 10 years after the release of the U.S. Census. The well-known examples are Congress and the state Legislature.

This is important in order to meet two requirements - one constitutional, one from Supreme Court precedent:

- *Equal Representation (14th Amendment)* - how effective any resident can be at advocating for themselves or being represented within a jurisdiction.
- *One Person One Vote* - equal ability to elect a candidate of choice.

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Traditional Redistricting Principles

Preventing a Districting from Becoming a Gerrymander

There are a number of criteria that have been used nationally and upheld by courts.

- Relatively equal size – people, not citizens
- Contiguous – districts should not hop/jump
- Keep districts compact – appearance/function
- Maintain “*communities of interest*”
- Follow city/county/local government lines

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Communities of Interest

Bringing like-minded people together for representation

A community of interest includes ethnic and language minorities and other groups.

Communities covered by the Voting Rights Act

- Latinos
- Asians
- African Americans

While race is a community of interest, it cannot be the *predominant factor* in drawing districts.

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Fair Maps Act (2019)

Preventing a Districting from Becoming a Gerrymander

Starting in 2020, cities and counties doing redistricting have additional criteria they must follow under the California Fair Maps Act. This becomes a “best practice” for all agencies.

- Process/transparency when conducting redistricting
- Not using incumbent or candidate residence as a Community of Interest
- Not drawing districts to advantage a political party

These rules do not currently apply directly to special districts, but redistricting best practices will likely push most agencies to voluntarily adopting them.

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What is the Voting Rights Act?

The Voting Rights Act is federal law that seeks to remedy racial disenfranchisement. It has two sections impacting redistricting:

Section 2 – Majority Minority Districts

Section 5 – Preclearance (inactive)

The California Voting Rights Act prohibits the use of At Large Election Systems in local government if there is Racially Polarized Voting. *This does not apply to CCWD (already districted).*

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What is the Voting Rights Act?

The Voting Rights Act Section 2 is enforced when a jurisdiction meets certain preconditions:

- 1) A minority group must be sufficiently large and geographically compact to comprise a majority of the district;
- 2) The minority group must be politically cohesive (it must demonstrate a pattern of voting for the same candidates, also known as "bloc voting"); and,
- 3) A majority of voters vote sufficiently as a bloc usually to defeat the minority group's preferred candidate.

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What is the Voting Rights Act?

Determining Section 2 obligation requires legal counsel and sometimes a racially polarized voting analysis.

- Does the minority population qualify under Section 2?
- Is the proposed district a sufficient remedy – is it an “effective” majority minority district?
- Is there a claim for a coalition district?
- *Without Section 2, a community of interest can still be supported but race cannot be a predominant factor in drawing lines.*

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Census Data

Two different datasets most commonly used in redistricting:

- PL 94-171 - the Decennial Census File
 - Census Block Geography
 - Total Population Counts for April 1, 2020, used to determine the size of each district
 - Required to be released before April 1, 2021, but was delayed until September 20th, with a “legacy” dataset released on Aug. 12th

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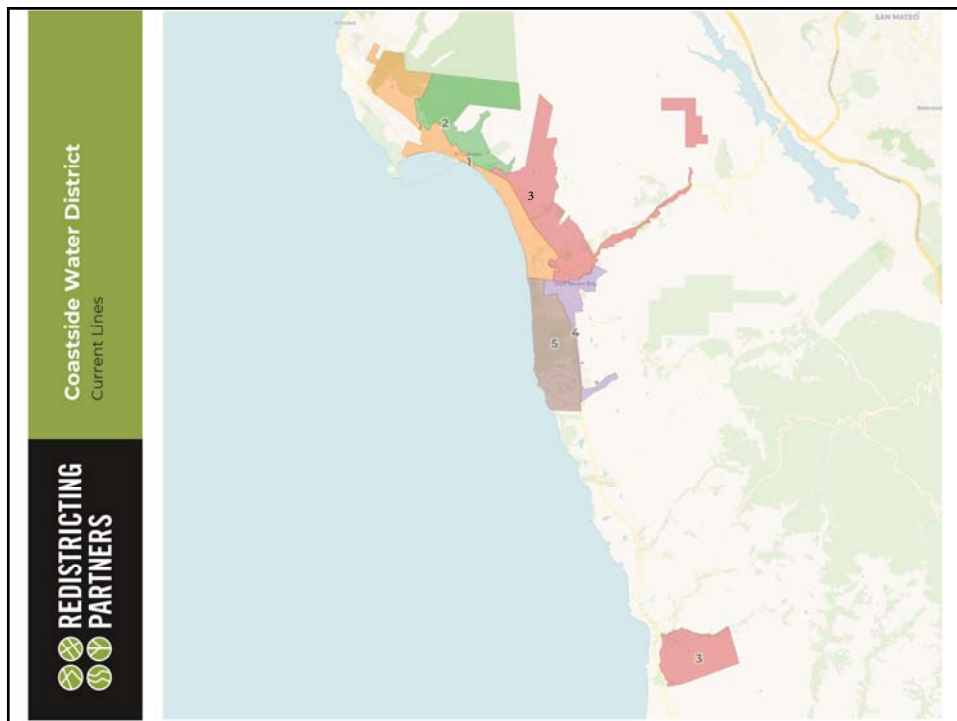
The mechanics of Redistricting

Census Data


Two different datasets most commonly used in redistricting:

- American Community Survey (ACS)
 - Census Block Group and Census Tract or larger geographies
 - Results in estimated data that provides more context to the Census results with demographic and socioeconomic info.
 - Provides Citizen Voting Age Population (CVAP)

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REDISTRICTING

PARTNERS

Coastside Water District

Current Lines

2020 Census

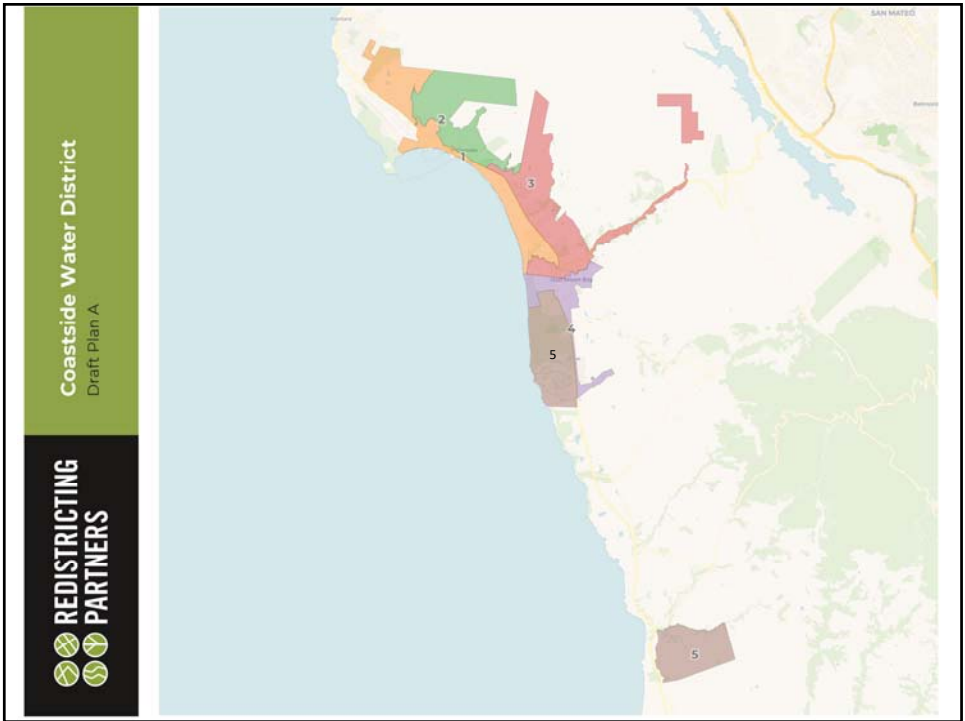
	1	2	3	4	5
Population	4,725	3,143	3,320	3,282	3,872
Deviation	1,057	-525	-348	-386	204
Deviation %	28.8%	-14.3%	-9.5%	-10.5%	5.6%
Other	3,257	2,534	1,922	1,642	2,936
Other %	68.9%			50.0%	75.8%
Latino	1,247			1,396	672
Latino %	26.4%	14.0%	36.2%	42.5%	17.4%
Asian	182	155	177	211	246
Asian %	3.9%	4.9%	5.3%	6.4%	6.4%
Black	39	15	20	33	18
Black %	0.8%	0.5%	0.6%	1.0%	0.5%

Total Plan Deviation: 43.1%

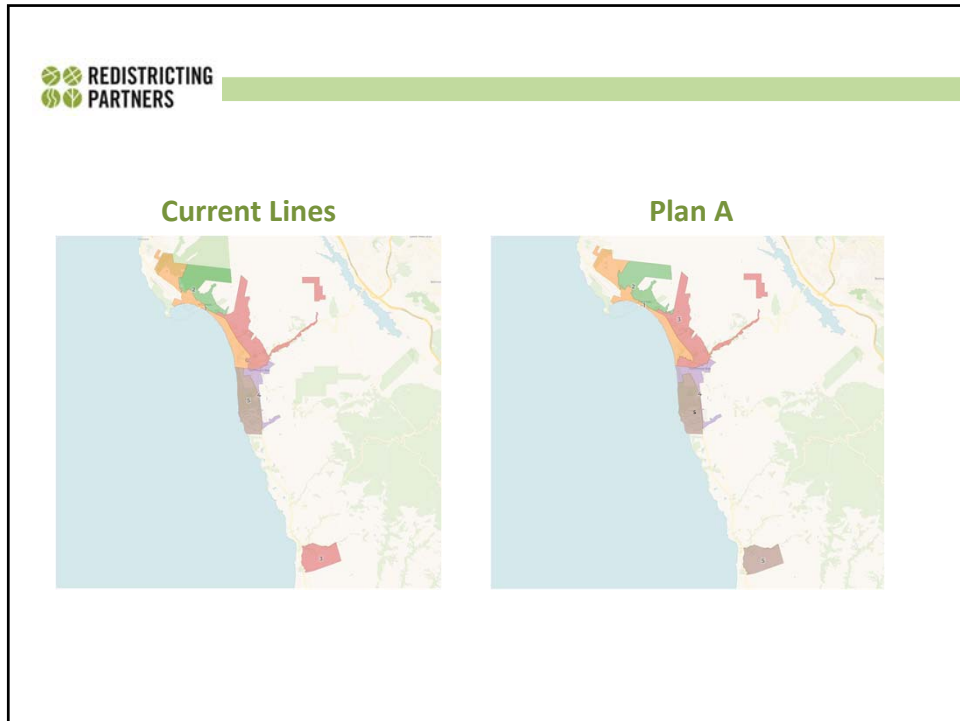
Citizen Voting Age Population (CVAP)

	1	2	3	4	5
Total CVAP	3,616	2,352	2,531	1,863	3,085
Other CVAP	2,624	1,855	1,834	1,416	2,729
Other CVAP %	72.6%	78.8%	72.5%	76.0%	88.5%
Latino CVAP	775	371	505	300	135
Latino CVAP %	21.4%	15.8%	20.0%	16.1%	4.4%
Asian CVAP	196	127	182	146	221
Asian CVAP %	5.4%	5.4%	7.2%	7.8%	7.2%
Black CVAP	20	0	9	0	0
Black CVAP %	0.6%	0.0%	0.4%	0.0%	0.0%

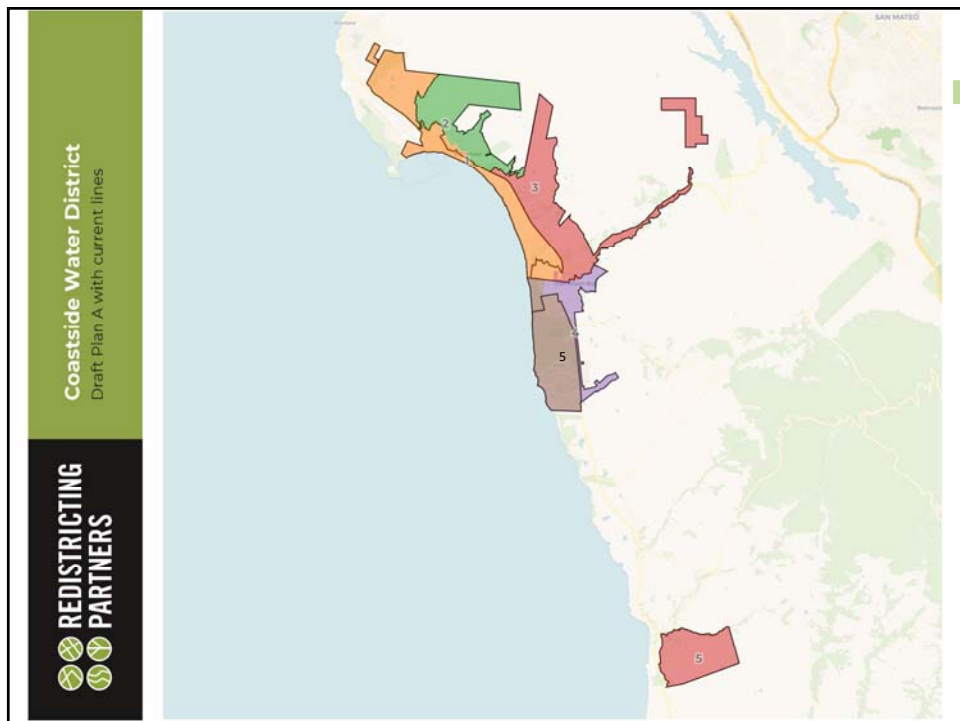
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REDISTRICTING

PARTNERS

Coastside Water District

Draft Plan A

2020 Census

	1	2	3	4	5
Population	3,779	3,634	3,778	3,594	3,581
Deviation	106	-39	105	-79	-92
Deviation %	2.9%	-1.1%	2.9%	-2.2%	-2.5%
Other	2,744	2,918	2,053	1,898	2,682
Other %	72.6%			52.8%	74.9%
Latino	839			1,440	643
Latino %	22.2%			40.1%	18.0%
Asian	168	163	184	221	236
Asian %	4.4%	4.5%	4.9%	6.1%	6.6%
Black	28	21	29	35	20
Black %	0.7%	0.6%	0.8%	1.0%	0.6%


5.4% total deviation

Citizen Voting Age Population (CVAP)

	1	2	3	4	5
Total CVAP	3,031	2,945	2,973	1,982	3,171
Other CVAP	2,505	2,585	1,962	1,436	2,681
Other CVAP %	82.6%	87.8%	66.0%	72.5%	84.5%
Latino CVAP	335	259	780	327	327
Latino CVAP %	11.1%	8.8%	26.2%	16.5%	10.3%
Asian CVAP	157	99	182	197	161
Asian CVAP %	5.2%	3.4%	6.1%	9.9%	5.1%
Black CVAP	34	2	49	22	2
Black CVAP %	1.1%	0.1%	1.6%	1.1%	0.1%

5.4% total deviation

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REDISTRICTING PARTNERS

Coastside Water District Redistricting Process

Next Steps

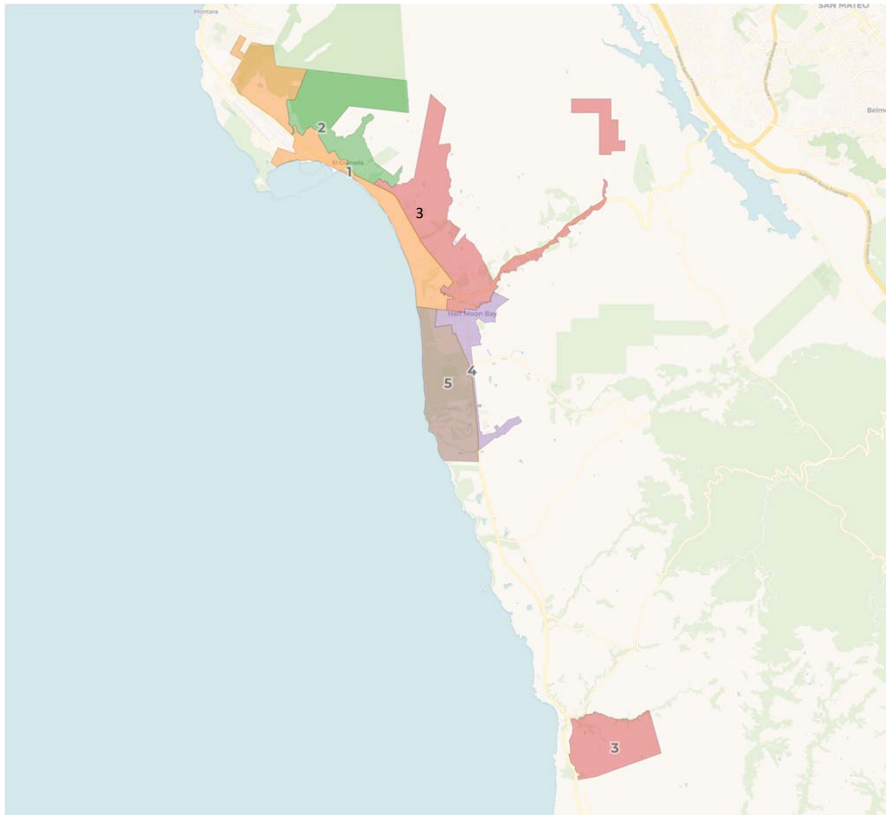
- January 25, 2022: Draft Maps Presentation
- February 8, 2022: Vote to Adopt Draft Maps
- Deadline to adopt: April 17, 2022**

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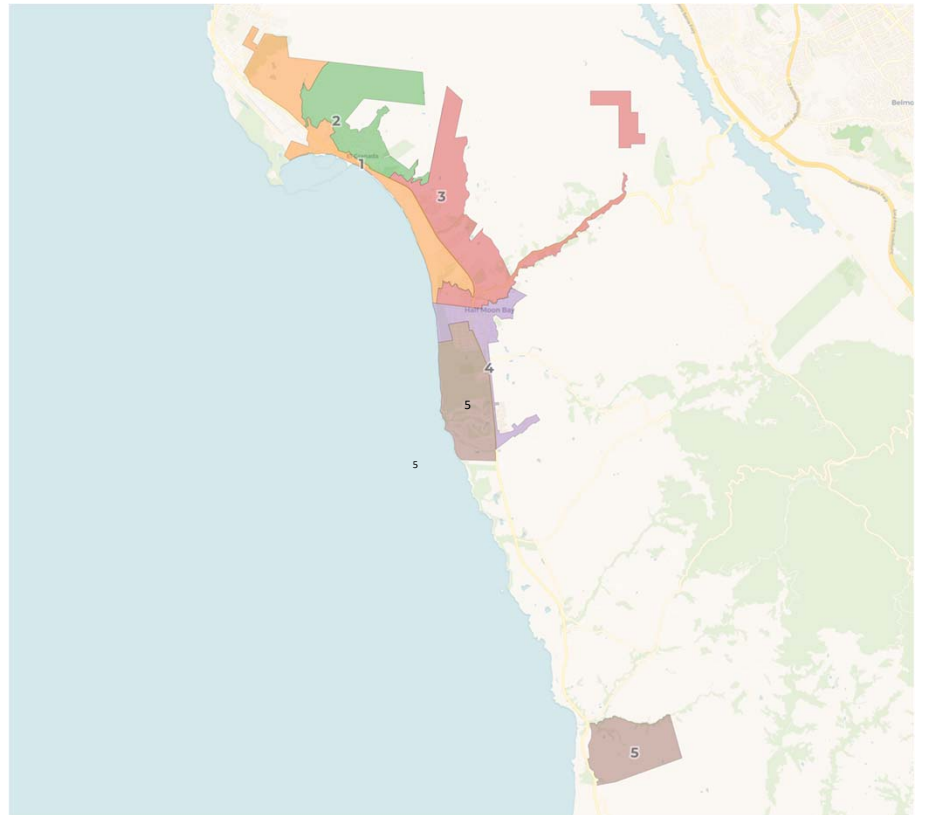


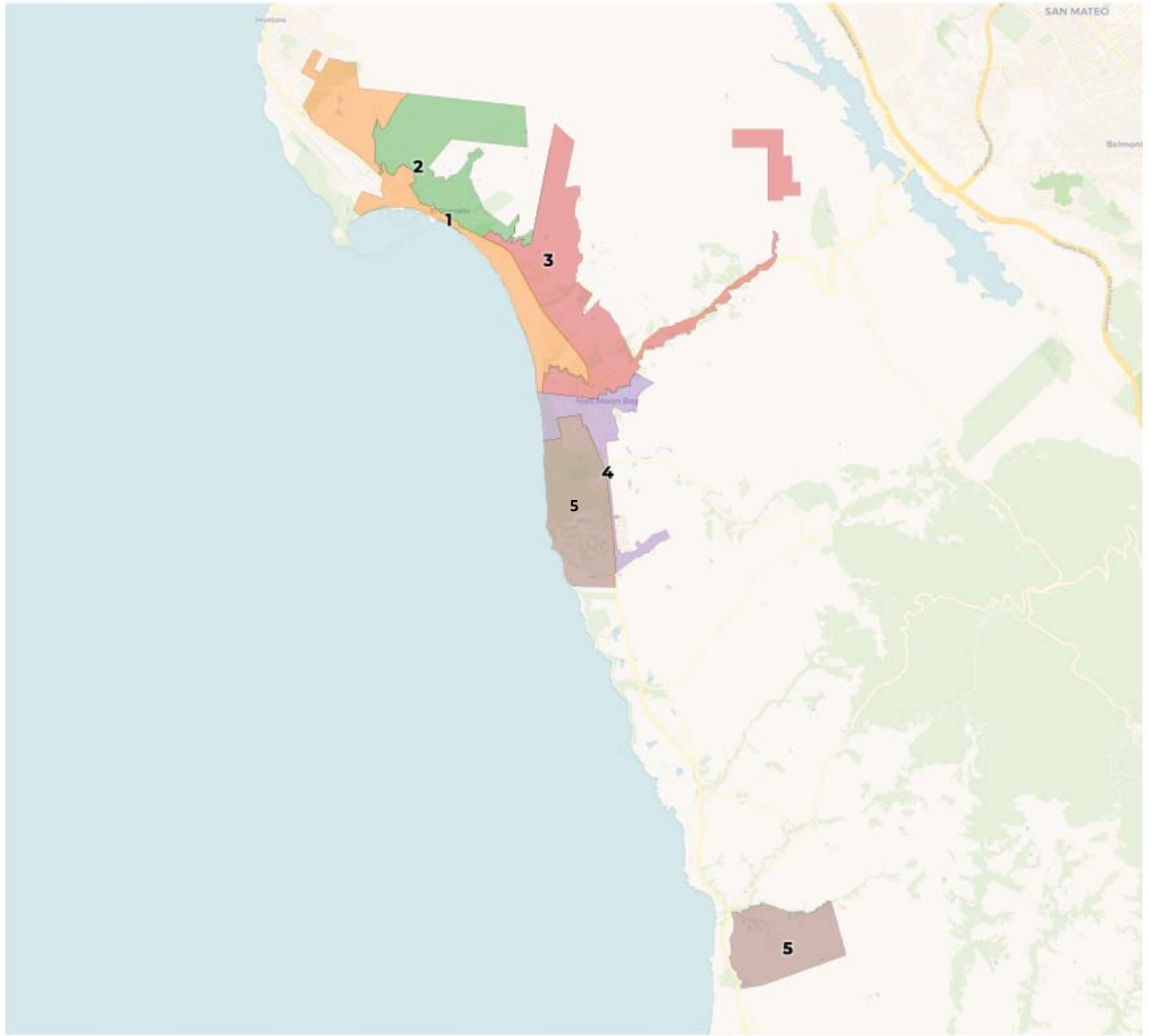
REDISTRICTING PARTNERS

Current Lines

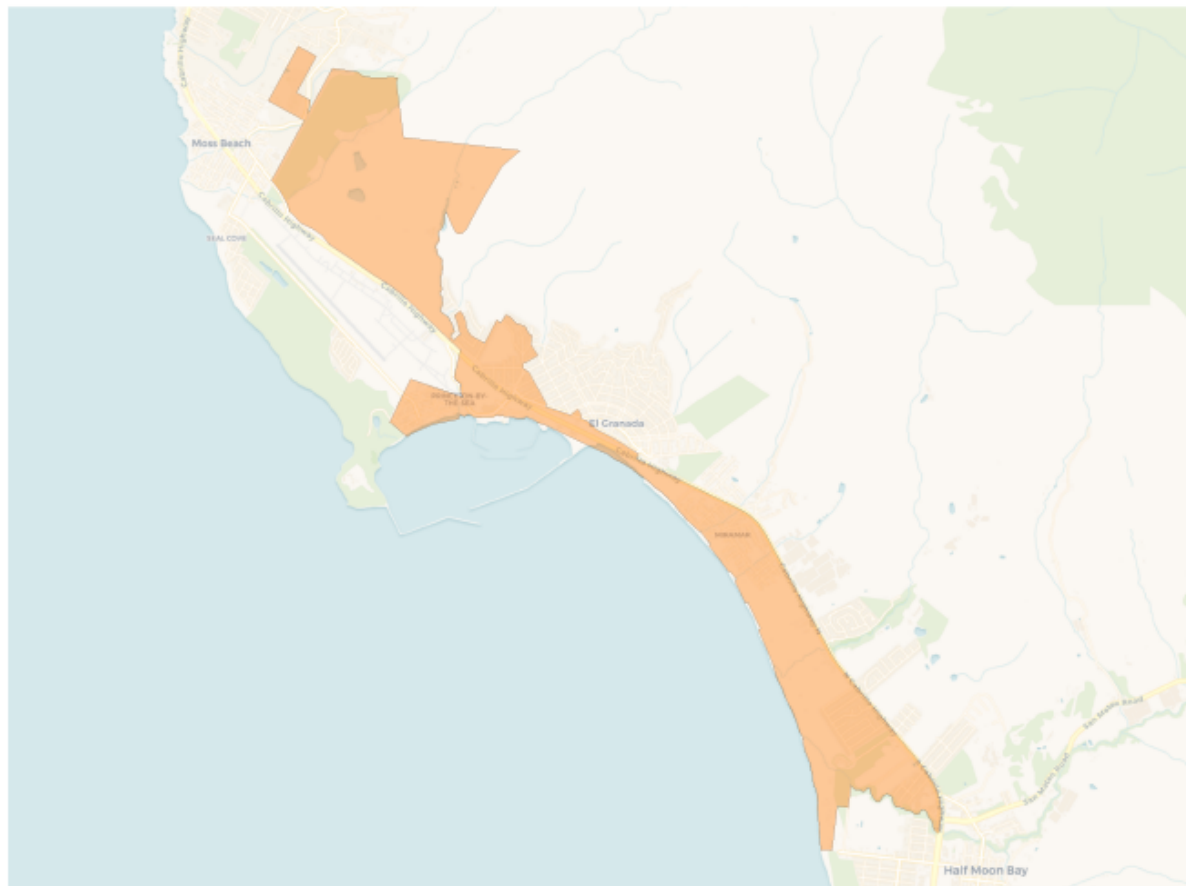


Plan A



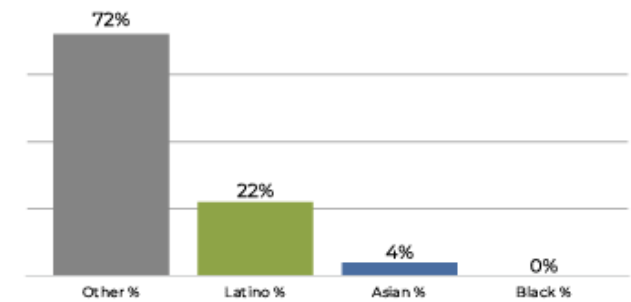


District 1

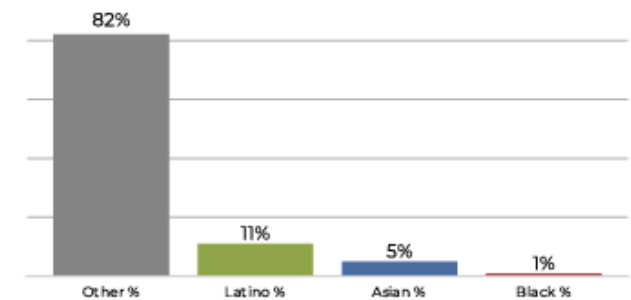


Population	Deviation	Deviation %	Other	Other %	Latino	Latino %	Asian	Asian %	Black	Black %
3,779	106	2.9%	2,744	72.6%	839	22.2%	168	4.4%	28	0.7%
Total CVAP	Other CVAP	Other CVAP %	Latino CVAP	Latino CVAP %	Asian CVAP	Asian CVAP %	Black CVAP	Black CVAP %		
3,031	2,505	82.6%	335	11.1%	157	5.2%	34	1.1%		

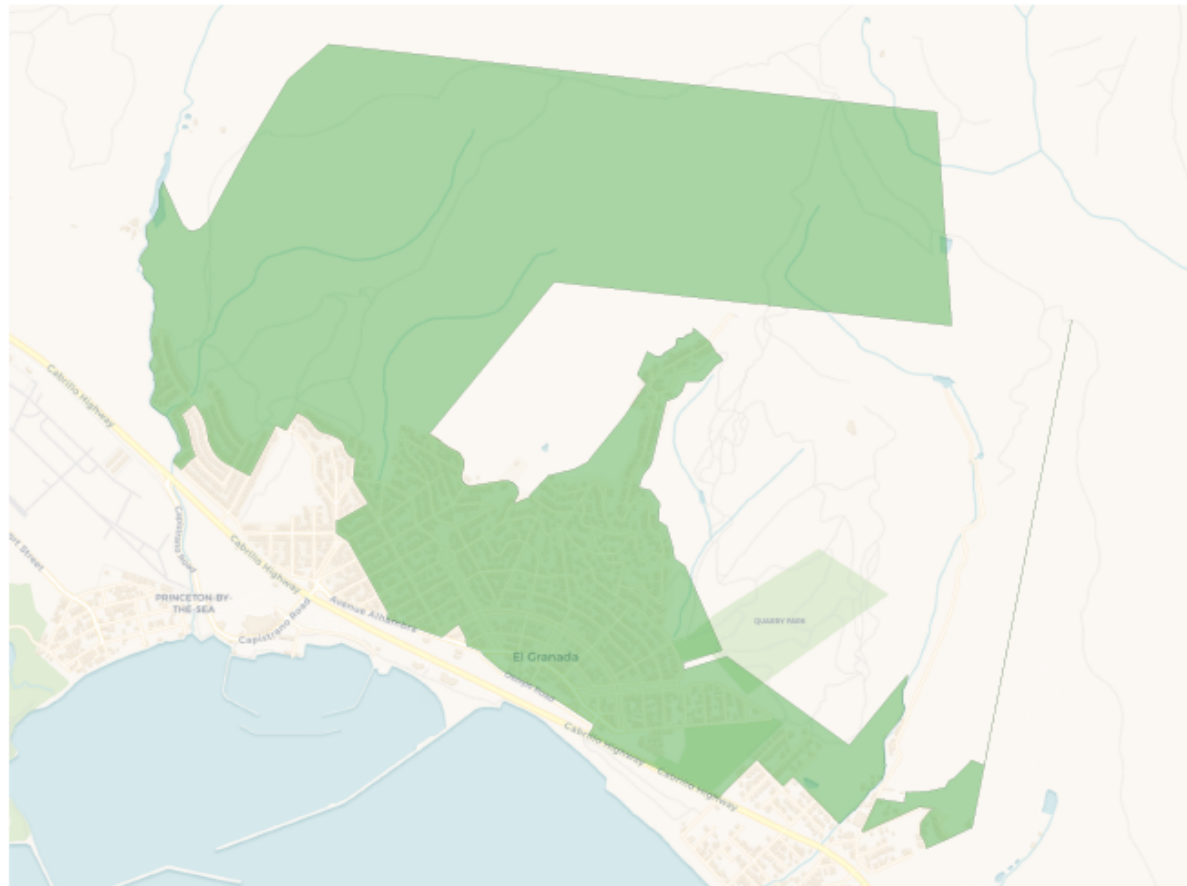
2020 Census



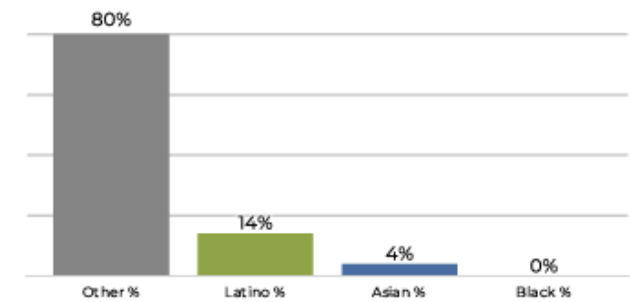
Citizen Voting Age Population



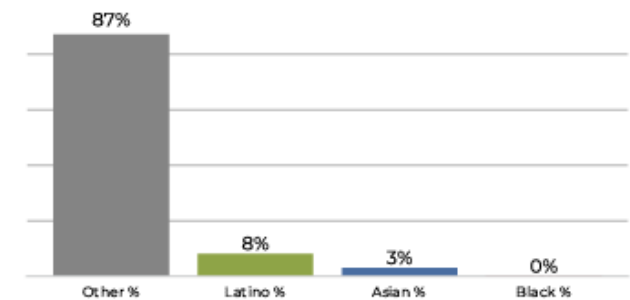
District 2



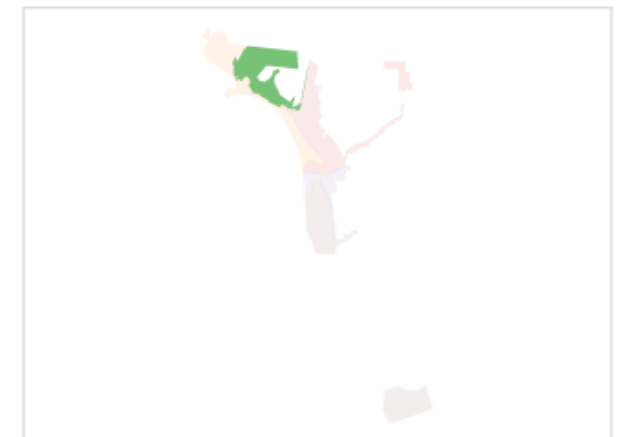
2020 Census



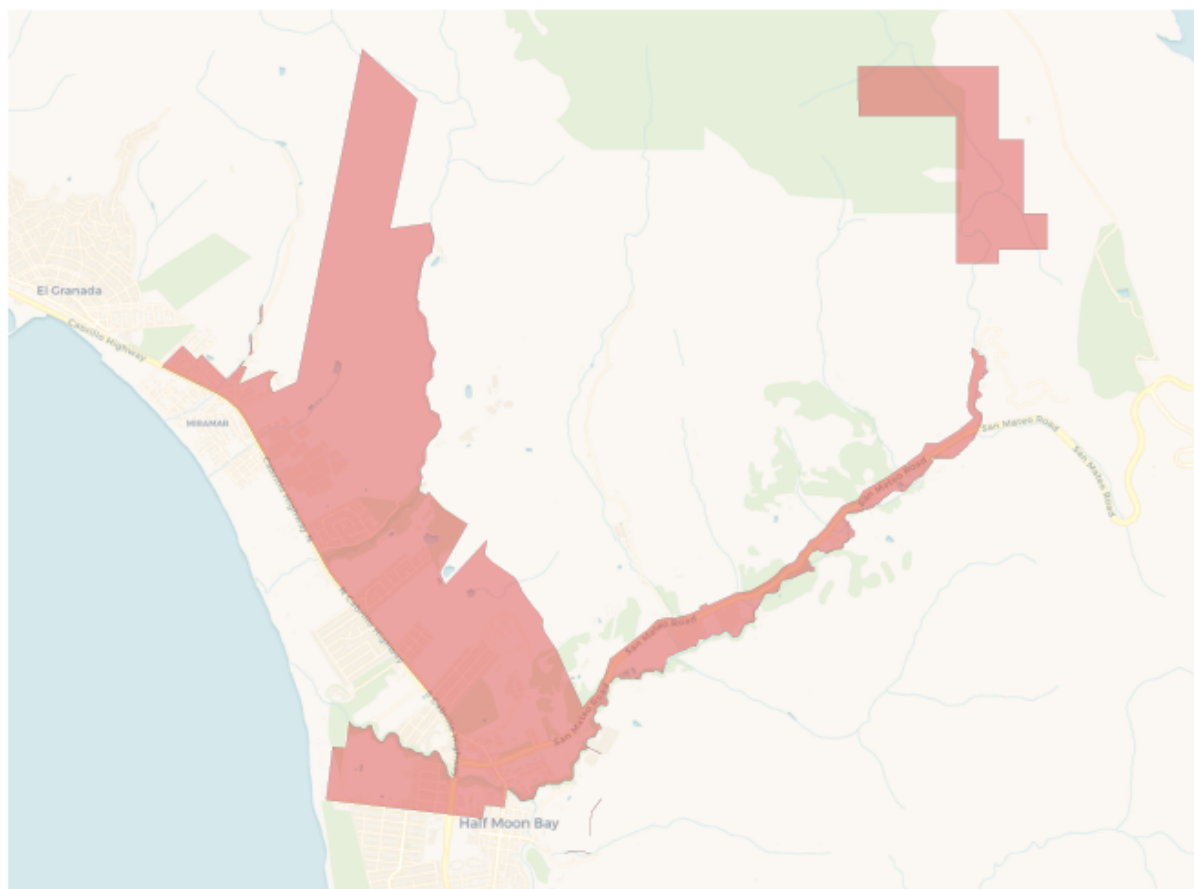
Citizen Voting Age Population



Population	Deviation	Deviation %	Other	Other %	Latino	Latino %	Asian	Asian %	Black	Black %
3,634	-39	-1.1%	2,918	80.3%	532	14.6%	163	4.5%	21	0.6%
Total CVAP	Other CVAP	Other CVAP %	Latino CVAP	Latino CVAP %	Asian CVAP	Asian CVAP %	Black CVAP	Black CVAP %		
2,945	2,585	87.8%	259	8.8%	99	3.4%	2	0.1%		

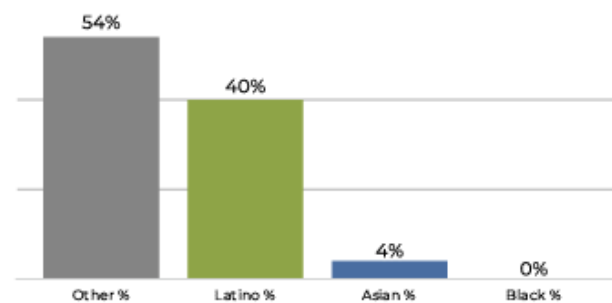


District 3

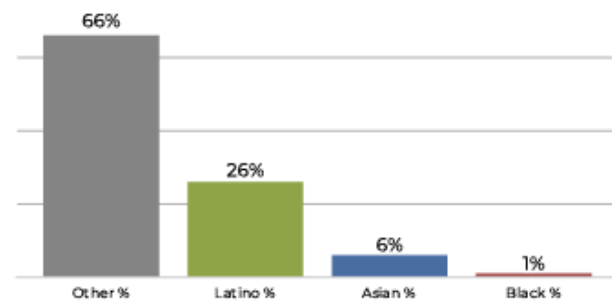


Population	Deviation	Deviation %	Other	Other %	Latino	Latino %	Asian	Asian %	Black	Black %
3,778	105	2.9%	2,053	54.3%	1,512	40.0%	184	4.9%	29	0.8%
Total CVAP	Other CVAP	Other CVAP %	Latino CVAP	Latino CVAP %	Asian CVAP	Asian CVAP %	Black CVAP	Black CVAP %		
2,973	1,962	66.0%	780	26.2%	182	6.1%	49	1.6%		

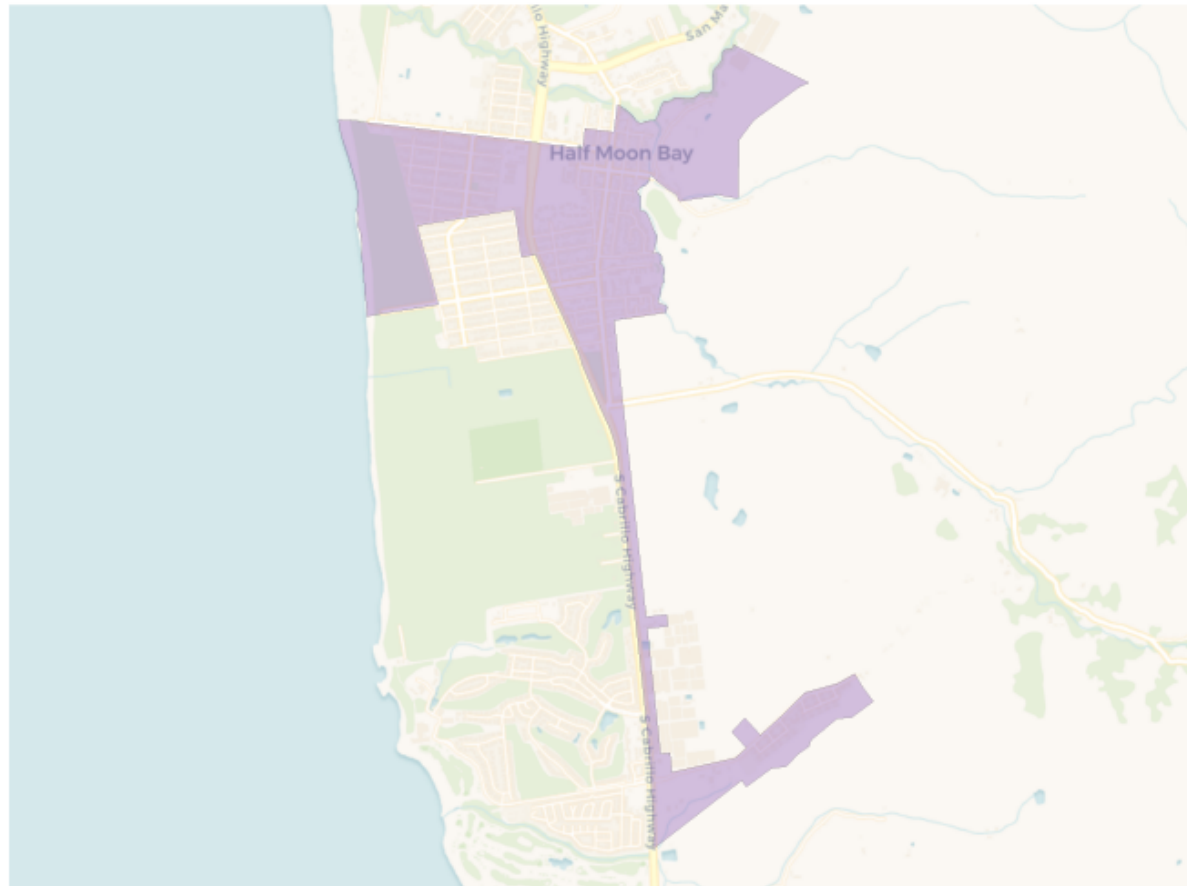
2020 Census



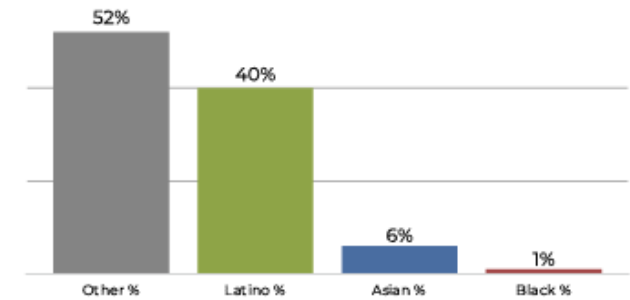
Citizen Voting Age Population



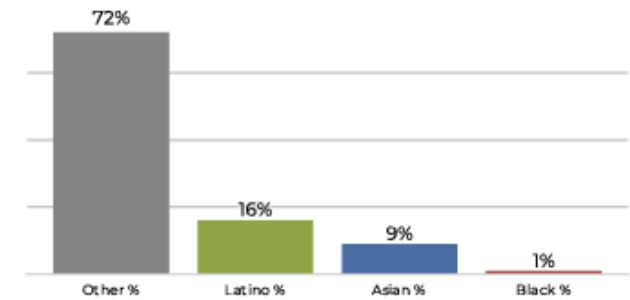
District 4



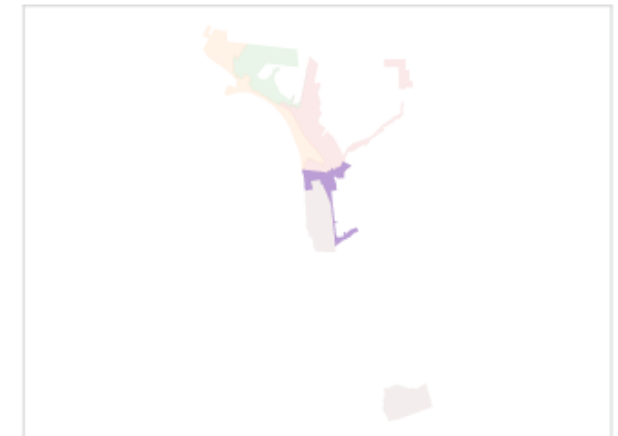
2020 Census



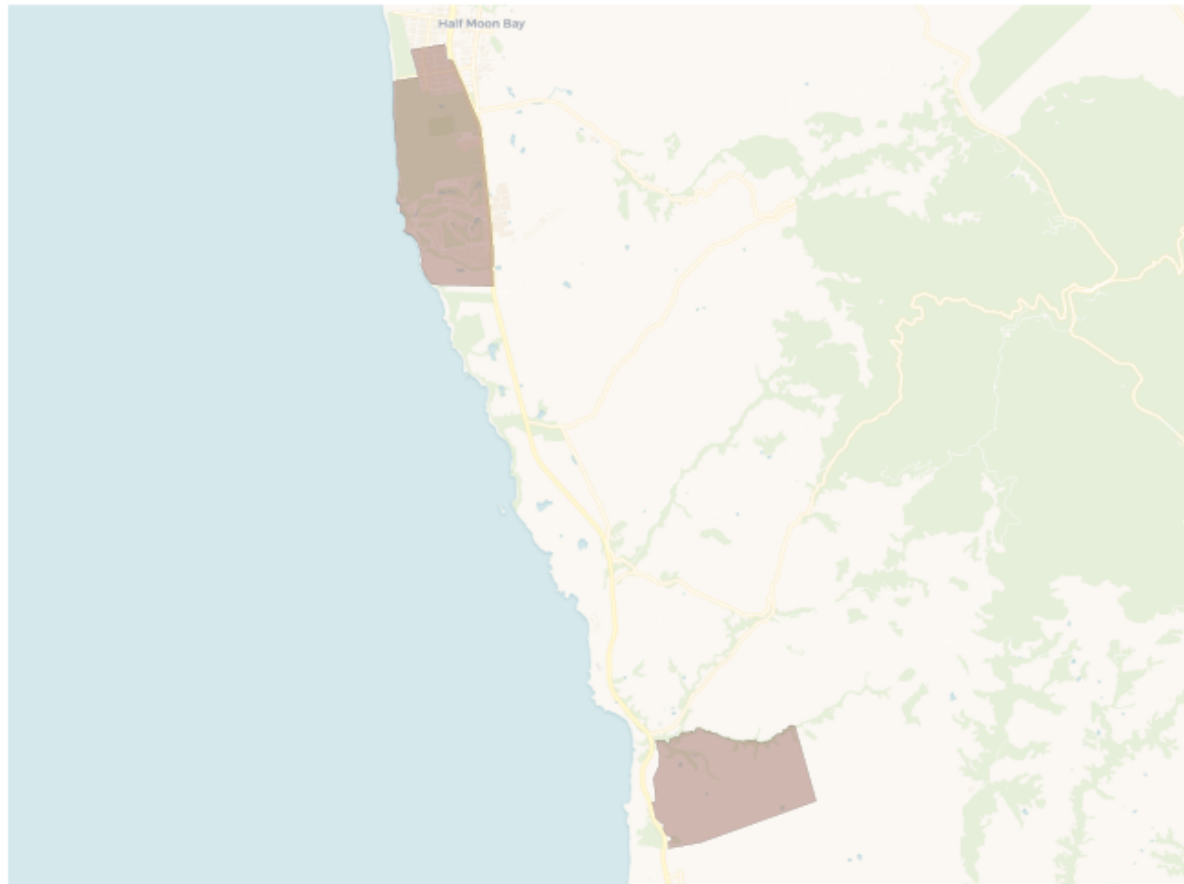
Citizen Voting Age Population



Population	Deviation	Deviation %	Other	Other %	Latino	Latino %	Asian	Asian %	Black	Black %
3,594	-79	-2.2%	1,898	52.8%	1,440	40.1%	221	6.1%	35	1.0%
Total CVAP	Other CVAP	Other CVAP %	Latino CVAP	Latino CVAP %	Asian CVAP	Asian CVAP %	Black CVAP	Black CVAP %		
1,982	1,436	72.5%	327	16.5%	197	9.9%	22	1.1%		

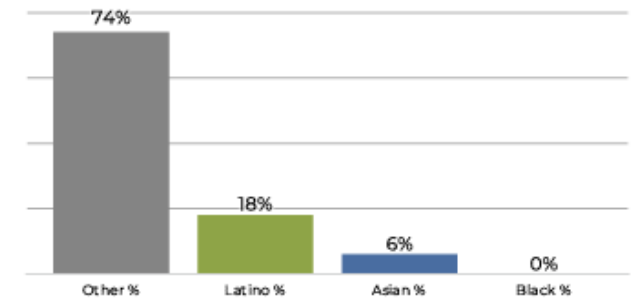


District 5



Population	Deviation	Deviation %	Other	Other %	Latino	Latino %	Asian	Asian %	Black	Black %
3,581	-92	-2.5%	2,682	74.9%	643	18.0%	236	6.6%	20	0.6%
Total CVAP	Other CVAP	Other CVAP %	Latino CVAP	Latino CVAP %	Asian CVAP	Asian CVAP %	Black CVAP	Black CVAP %		
3,171	2,681	84.5%	327	10.3%	161	5.1%	2	0.1%		

2020 Census



Citizen Voting Age Population

